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**Simon Hobbs** 

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#### **PUBLIC**

To: Members of Pensions and Investments Committee

Monday, 13 July 2020

Dear Councillor,

Please attend a meeting of the **Pensions and Investments Committee** to be held at **10.30 am** on **Tuesday, 21 July 2020.** This meeting will be held virtually. As a member of the public you can view the virtual meeting via the County Council's website. The website will provide details of how to access the meeting, the agenda for which is set out below.

Yours faithfully.

**Simon Hobbs** 

**Director of Legal and Democratic Services** 

#### AGENDA

#### **PART I - NON-EXEMPT ITEMS**

- 1. Apologies for Absence
- 2. To receive declarations of interest (if any)
- 3. To confirm the Minutes of the meeting held on 10 June 2020 (Pages 1 6)

To consider the reports of the Director of Finance and ICT on:

- 4 (a) Exit Credits Policy (Pages 7 16)
- 4 (b) Derbyshire Pension Fund Risk Register (Pages 17 72)
- 4 (c) AADP Arrangements (Pages 73 76)
- 5. Exclusion of the Public

To move "That under Regulation 21 (1)(b) of the Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2000, the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Paragraph(s)... of Part 1 of Schedule 12A to the Local Government Act 1972"

#### **PART II - EXEMPT ITEMS**

- 6. To receive declarations of interest (if any)
- 7. To confirm the exempt Minutes of the meeting held on 10 June 2020 (Pages 77 80)

To consider the exempt report of the Director of Finance and ICT on:

8. LGPS Investment Pooling (Pages 81 - 136)

#### **PUBLIC**

MINUTES of a meeting of the PENSIONS AND INVESTMENTS COMMITTEE held on 10 June 2020

#### **PRESENT**

Councillor J Perkins (in the Chair)

#### **Derbyshire County Council**

Councillors R Ashton, N Atkin, J Boult, P Makin, S Marshall-Clarke, R Mihaly and B Ridgway

#### **Derby City Council**

Councillor M Carr

Also in attendance – N Dowey, D Kinley, P Peat, K Riley, N Smith and S Webster.

Apologies for absence were received on behalf of Councillor L Eldret (Derby City Council) and Mr M Wilson (Derbyshire County Unison).

**16/20** <u>CHAIRMAN'S ANNOUNCMENTS</u> The Chairman welcomed Elected Members, officers and members of the public to the first virtual meeting of the Pensions and Investments Committee.

The Chairman announced that this was Mr Nigel Dowey's last meeting of the Pensions and Investments Committee as he would shortly be retiring from the County Council. On behalf of the Committee, Councillor Perkins wished to thank Mr Dowey for all the help and support he had given to members and this committee in particular, and wished him all the very best for the future.

**17/20 MINUTES RESOLVED** that the minutes of the meeting held on 4 March 2020 be confirmed as a correct record.

18/20 <u>INVESTMENT REPORT</u> Mr Anthony Fletcher, the external adviser from MJHudson Allenbridge Investment Advisers Limited, attended the meeting and presented his report to the Committee. The report incorporated Mr Fletcher's view on the global economic position, factual information on global market returns, the performance of the Derbyshire Pension Fund, and his latest recommendations on investment strategy and asset allocation. Mr Fletcher also provided details on the potential impact the coronavirus outbreak could have on the markets and a general overview of the current market situation.

Details were provided of Mr Fletcher's investment recommendations in UK Equities, North American Equities, European Equities, Japan, Asia/Pacific, Infrastructure, Private Equity and Cash, along with those of the Derbyshire Pension Fund In-House Fund Management Team

The Fund's latest asset allocation as at 30 April 2020 and the recommendations of the Director of Finance & ICT and Mr Fletcher, in relation to the Fund's strategic asset allocation benchmark, were set out in the report. The recommendations of the Director of Finance & ICT, adjusted to reflect the impact of future investment commitments were presented. These commitments (existing plus any new commitments recommended in the report) related to Private Equity, Multi-Asset Credit, Property and Infrastructure and totalled around £320m (£310m at 31 January 2020).

Over the last five years this Committee had approved several changes to the Strategic Asset Allocation Benchmark (SAAB) which had resulted in a rebalancing of the Fund's assets from Growth Assets to Income Assets. The impact on the Fund's annualised and cumulative returns over the last five years to 31 March 2020 of the changes to the SAAB, together with the impact of the relative out-performance achieved by the Fund over that period were presented.

The analysis prepared by the In-house Investment Management Team (IIMT) indicated that the SAAB changes and relative out-performance had cumulatively increased the Fund's investment assets by £229m at 31 March 2020 (equivalent to 4.9% of total investment assets at that date), with both levers contributing to the positive outcome. The IIMT were working with Portfolio Evaluation Limited to separately show the performance attributable to products and services provided by LGPS Central Limited, and those resulting from the Fund's non-pooled assets.

Members welcomed this report, in particular the continued investment in renewable energy and supported the discussions taking place with the tenants of the Fund's investment properties related to the Covid-19 pandemic.

**RESOLVED** that (1) the report of the external adviser, Mr Fletcher, be noted:

- (2) the asset allocations, total assets and long term performance analysis in the report of the Director of Finance and ICT be noted; and
- (3) the strategy outlined in the report of the Director of Finance and ICT be approved.
- 19/20 STEWARDSHIP REPORT Members were provided with an overview of the stewardship activity carried out by Derbyshire Pension Fund's external investment managers in the quarter ended 31 March 2020.

The report had attached the following two reports to ensure that the Committee was aware of the engagement activity being carried out by LGIM and by LGPS Central Limited (the Fund's pooling company):

- Q1 2020 Legal & General Investment Management (LGIM) ESG Impact Report (Appendix 1)
- Q4 2019/20 LGPS Central Limited Quarterly Stewardship Report (Appendix 2).

LGIM managed around £1bn of assets on behalf of the Fund through passive products covering: UK Equities; Japanese Equities; and Emerging Market Equities. It was expected that LGPS Central Limited would manage a growing proportion of the Fund's assets going forward as part of the LGPS pooling project. These two reports provided an overview of the investment managers' current key stewardship themes and voting and engagement activity over the last quarter.

**RESOLVED** to note the stewardship activity of LGIM and LGPS Central Limited.

**20/20 DERBYSHIRE PENSION FUND SERVICE PLAN** The Derbyshire Pension Fund Service Plan for 2020-21, including the annual budget for the year, was presented. The Service Plan, which was attached as Appendix 1 to the report set out:

- The objectives of Derbyshire Pension Fund (the Fund)
- Details of the Pension Fund Team
- Key services of the Fund
- Key achievements in 2019-20
- Review of 2019-20 performance indicators
- Forward plan of Pension Fund procurements to 31 March 2022
- The Fund's medium term priorities
- The 2020-21 budget required to deliver the Fund's services
- 2020-21 key performance indicators

In line with best practice, the Fund was seeking approval from Committee for its annual budget in order to improve transparency and to provide assurance regarding the business planning process and the use of the Fund's resources. As this was the first year that Committee's approval had been sought for the Fund's budget, the forecast budget was compared in the Service Plan to actual Fund spend in 2019-20. A budget of £32.9m was sought to deliver the services of the Pension Fund; this represented an increase of 5.5% over the previous year.

Dawn Kinley, Head of Pension Fund, highlighted the following Fund achievements from 2019-20:

- Sound management of the triennial actuarial valuation process;
- Development and implementation of a detailed Covid-19 Business Continuity Plan;
- The enormous commitment and flexibility of the Team over the past 12 months ensuring that the critical activities could be delivered remotely;
- Procurement of a Climate Risk Report;
- Active participation in the development of the LGPS Central offer;
- Continued building of significant commitments to Infrastructure, Private Equity and Multi-Asset Credit;
- Completion of due diligence on the options for the new allocation to Global Sustainable Equities.

The Committee were informed of the intention to review the current structure of the Team to enable it to become more customer focused, more resilient and to achieve succession planning. The Committee would receive further reports on this as it developed.

Members welcomed this report and congratulated Ms Kinley and her Team for the considerable work they had undertaken over the last 12 months.

**RESOLVED** to approve the 2020-21 Service Plan including the annual budget of £32.9m.

**DERBYSHIRE PENSION FUND 2019 ACTUARIAL VALUATION** 21/20 Members received the Derbyshire Pension Fund's 2019 Actuarial Valuation Report, which was attached as Appendix 1 to the report.

At its meeting in December 2019, the Committee had considered a report on the initial whole fund results of the actuarial valuation of the assets and liabilities of the Pension Fund as at 31 March 2019. Since that date, the method of setting contribution rates for different categories of employers had been agreed and confirmed following a consultation exercise on the Pension Fund's Funding Strategy Statement.

The whole fund results, which provided a high-level snapshot of the funding position at 31 March 2019, reported an improvement in the funding level of the Pension Fund from 87% in March 2016 to 97% at March 2019, with a reduction in the deficit from £564m to £163m. For the purposes of reporting a funding level, an investment return of 3.6% p.a was assumed.

The Valuation Report included the Rates and Adjustments Certificate which set out the minimum contribution rates payable by the Fund's employers from 1 April 2020 to 31 March 2023. The rates of three of the Fund's employers were revised after the Valuation Report had been issued following consideration of further information. An updated Rates and Adjustments Certificate was attached at Appendix 2 to the report.

Hymans Robertson (the Fund's actuary) had noted the significant volatility experienced in the financial markets as a result of the coronavirus pandemic. This volatility may impact funding balance sheets for those employers planning to exit the Fund during the period covered by the Rates and Adjustments Certificate. In order to effectively manage employer exits from the Pension Fund, the Fund had retained the right to revisit the contribution rate for employers that were expected to cease participation in the Fund before 31 March 2023.

**RESOLVED** that the Committee receives the Fund's 2019 Actuarial Valuation Report and the updated Rates and Adjustment Certificate.

**EXCLUSION OF THE PUBLIC RESOLVED** that the public be excluded from the meeting during the Committee's consideration of the remaining items on the agenda to avoid the disclosure of the kind of information detailed in the following summary of proceedings:-

## SUMMARY OF PROCEEDINGS CONDUCTED AFTER THE PUBLIC HAD BEEN EXCLUDED FROM THE MEETING

- 1. To receive declarations of interest (if any)
- 2. To confirm the exempt minutes of the meeting held on 4 March 2020 (contains exempt information)
- 3. To consider the exempt reports of the Director of Finance and ICT on:
  - a) Stage 2 Appeal under the LGPS Application for Adjudication Disagreement Procedure LG (contains information relating to any individual)
  - b) Stage 2 Appeal under the LGPS Application for Adjudication Disagreement Procedure DD (contains information relating to any individual)
  - c) Summary of Appeals and Ombudsman Escalations during 2019-20 (contains information relating to any individual)



Agenda Item No. 4 (a)

# DERBYSHIRE COUNTY COUNCIL PENSIONS AND INVESTMENTS COMMITTEE

21 July 2020

# Report of the Director of Finance and ICT DERBYSHIRE PENSION FUND EXIT CREDITS POLICY

#### 1 Purpose of the Report

To seek approval for the Derbyshire Pension Fund's (the Fund) proposed Exit Credit Policy as set out in Appendix 1.

#### 2 Background

#### May 2018 Amendment

The Local Government Pension Scheme Regulations 2013 (the 2013 Regulations) were amended in 2018 to allow exit credits to be paid for the first time. The changes came into effect on 14 May 2018 but were backdated to 1 April 2014.

Where an employer ceased to be a participating employer in the Local Government Pension Scheme (LGPS), an exit credit became due if their pension liabilities had been overfunded at their date of exit. (An employer typically ceases to be a participating employer when their last active member of the LGPS leaves or when an admission body's admission agreement comes to an end e.g. on expiry on a contract.)

The amendment was introduced to give administering authorities more flexibility to manage liabilities when employers leave the LGPS and to allow pension risks to be shared more fairly; previously scheme employers were responsible for any shortfall against their liabilities at the point of exit, but could not receive the benefit of any surplus. Any surplus on exit was retained in the Fund. On the cessation of a contractor who had provided a service to a letting authority, any surplus of assets on exit would have previously been reallocated to that letting authority on the exit of the contractor from the Fund.

Concerns were subsequently raised that the introduction of exit credits had created unforeseen issues, specifically where scheme employers

had outsourced services or functions to service providers on the basis that exit credits were not legally possible.

As part of outsourcing agreements, scheme employers and their service providers may have entered into risk sharing side agreements based on the 2013 rules. Such agreements would often sit outside of the admission agreement in the service contract. Under these agreements, the letting scheme employer may have shared the pensions risk with their service provider by picking up the risk of contributions increasing beyond a certain amount, or by picking up the risk of an exit deficit arising at the end of the contract, in exchange for a lower contract price.

In these circumstances, it was widely considered to be unfair that service providers who had been protected from the pension risks during the contract should then benefit from an unanticipated windfall on exit that was not envisaged when the service contract was drawn up.

## May 2019 Ministry of Housing, Communities and Local Government (MHCLG) Consultation

In May 2019, in response to these widespread concerns, the Secretary of State for Housing, Communities and Local Government opened a consultation (the Consultation) on a number of proposed changes to the 2013 Regulations, including a proposed further change to the rules on exit credits.

The Consultation asked the following questions with respect to exit credits:

Do you agree that we should amend the LGPS Regulations 2013 to provide that administering authorities must take into account a scheme employer's exposure to risk in calculating the value of an exit credit?

Are there other factors that should be taken into account in considering a solution?

#### February 2020 Partial MHCLG Response to the Consultation

At the end of February 2020, MHCLG published a summary of responses received in relation to the proposal for further changes to the rules on exit credits only and issued its own response to the representations received.

Whilst respondents strongly supported MHCLG's overall approach, many highlighted that there are a wide range of risk sharing arrangements that could make it difficult to determine the appropriate level of an exit credit. It was also noted that administering authorities would not necessarily be aware of or have access to the detailed

agreements reached between a letting scheme employer and its service provider.

MHCLG announced its intention to amend the 2013 Regulations so that administering authorities may determine, at their absolute discretion, the amount of any exit credit payment due, having regard to any relevant considerations.

## Local Government Pension Scheme (Amendment) Regulations 2020 (the 2020 Regulations)

The 2020 Regulations came into force on 20 March 2020, but have effect from 14 May 2018, and set out that:

An administering authority must determine the amount of any exit credit, which may be zero, taking into account the following factors:

- the extent to which the employer's assets in the pension fund are in excess of its liabilities (the cost of the benefits in respect for the exiting employer's current and former employees)
- the proportion of this excess of assets which has arisen because of the value of the employer's contributions
- any representations made by the exiting employer and, where the employer participates in the LGPS by virtue of an admission agreement, any body that has acted as a guarantor for the employer's pension liabilities (in many cases this will be the letting authority)
- any other relevant factors

Administering authorities are also required to:

- notify the exiting employer and its letting authority/guarantor of its intention to make an exit credit determination
- pay any amount determined to the exiting employer within six months of the exit date (or such longer time as the administering authority and the exiting employer may agree)

MHCLG has confirmed that any exit credits that have not been paid (even if overdue) shall only be due following the administering authority's exercising of its discretion. The Fund has not paid any exit credits prior to the Exit Credit Policy being considered by the Committee.

In the event of any dispute or disagreement on the amount of any exit credit paid and the process by which that has been considered, the appeals and adjudication provisions contained in Regulations 74-78 of the LGPS Regulations 2013 would apply. The Pensions Ombudsman

also has jurisdiction to hear complaints of maladministration arising between those involved in running a pension scheme, if the internal dispute resolution process is unsuccessful.

#### 3 Draft Exit Credits Policy

The new responsibility placed on the administering authority for determining the level of any exit credit and the discretion available makes it essential that the Fund adopts a fair and reasonable exit credits policy which:

- ensures that a consistent approach is taken between employers and over time
- aims to protect the interests of the members and employers as a whole
- ensures that representations from all interested parties are taken into account
- is consistent with the approach set out in the Fund's Funding Strategy Statement and Admission, Cessation & Bulk Transfer Policy
- takes into account relevant actuarial and legal advice

As with the exercise of any discretion by the administering authority, due process must be followed, relevant factors considered, irrelevant factors ignored and a reasonable decision reached, which is recorded with reasons.

The Fund's Exit Credits Policy (the Policy) will be incorporated into the Fund's Admission, Cessation and Bulk Transfer Policy which was approved on 22 January 2020. The Pension Fund's Funding Strategy Statement, which was approved on 4 March 2020 following a consultation exercise, will also be updated to reflect the new 2020 Regulations.

#### **Matters Considered**

In formulating this Policy, legal and actuarial advice has been taken into account and the following issues have been considered:

- the determination of the extent to which the employer's assets in the Fund are in excess of its liabilities (in respect of benefits in respect of the exiting employer's current and former employees)
- whether an exit credit payment should be considered in respect of admissions to the Fund before 14 May 2018 when exit credits were introduced
- the basis on which the cessation valuation should be carried out

- whether any exit credit payment should be limited to the proportion of the excess of assets which has arisen because of the value of the employer's contributions
- how the Fund should ensure that representations from the exiting employer and any guarantor for the exiting employer's pension liabilities will be considered
- what 'other relevant factors' should be considered by the Fund in determining the amount of any exit credit

#### **Decisions & Disputes**

In the event of any dispute or disagreement with the determination of any exit credit, the appeals and adjudication provisions contained in Regulations 74-78 of the 2013 Regulations would apply. The Pensions Ombudsman also has jurisdiction to hear complaints about decisions made by the Pension Fund, if a complainant is dissatisfied with the outcome of the internal dispute resolution process.

#### Consultation

Given the potential impact on participating employers of the Fund's exercise of its discretion in relation to exit credits, the Fund will consult with scheme employers, the local pension board and other stakeholders on the proposed policy. The results of the consultation will be reported to Committee in September 2020.

Approval is sought for the Director of Finance & ICT, in conjunction with the Chair of the Committee to consider the results of the consultation in the meantime, and to determine if any revisions to the proposed Policy are necessary following the consultation, to enable the Policy to be adopted as soon as possible.

#### 4 Other Considerations

In preparing this report the relevance of the following further factors has been considered: financial, legal, human rights, human resources, equality and diversity, health, environmental, transport, property, social value and prevention of crime and disorder.

#### 5 Background Papers

All background papers are held by the Head of Pension Fund.

#### 6 Officer's Recommendation

#### That the Committee:

- (i) Approves the proposed Exit Credits Policy attached as Appendix 1, subject to the outcome of the consultation with the Fund's stakeholders
- (ii) Delegates the consideration of the results of the consultation, and the determination of whether any revisions to the proposed Exit Credits Policy are necessary following the consultation, to the Director of Finance & ICT in conjunction with the Chair.

Peter Handford
Director of Finance and ICT

#### **Appendix 1**

#### **Derbyshire Pension Fund Exit Credits Policy**

#### Introduction

The Local Government Pension Scheme Regulations 2013 (the 2013 Regulations) were amended in 2018 to allow exit credits to be paid for the first time. The amendment came into effect on 14 May 2018 but had retrospective effect back to 1 April 2014. Further amendment regulations came into force on 20 March 2020 which were also deemed to have effect from 14 May 2018.

If an employer becomes an exiting employer under Regulation 64 of the 2013 Regulations, it may be entitled to receive an exit credit if its pension liabilities have been overfunded at its date of exit.

#### **Exit Valuation**

When an employer becomes an exiting employer, Derbyshire Pension Fund (the Fund) must obtain from the Fund actuary:

- an actuarial valuation as at the exit date of the liabilities of the Fund in respect of benefits in respect of the exiting employer's current and former employees
- 2. a revised rates and adjustments certificate showing the exit payment due from the exiting employer; or the excess of assets in the Fund relating to that employer over its liabilities as calculated by the valuation

When commissioning the valuation from the actuary, the Fund will also request the actuary to confirm the proportion of any excess of assets which has arisen because of the value of the employer's contributions. This a factor the Fund must have regard to when making its determination as to the amount of the exit credit.

#### **Notification**

The Fund will notify its intention to make a determination on whether to pay an exit credit to:

- the exiting employer
- where the exiting employer is a 'transferee' admission body, the scheme employer in connection with that body (i.e. the letting authority)
- where the exiting employer is an admission body of any type, any other body that has given a guarantee in respect of the admission body

#### **Determination**

In accordance with Regulation 64 (2ZAB) of the 2013 Regulations (as amended), Derbyshire Pension Fund (the Fund) will determine the amount of any exit credit (which may be zero) taking into account the following factors:

- the extent to which the exiting employer's assets in the Fund are in excess of its liabilities (in relation to benefits in respect of the exiting employer's current and former employees)
- the proportion of this excess of assets which has arisen because of the value of the exiting employer's contributions
- any representations made by the exiting employer and, where the employer participates in the scheme by virtue of an admission agreement, any body that has acted as a guarantor for the employer's pension liabilities (in many cases this will be the letting authority)
- any other relevant factors

In determining whether an exit credit may be payable, Derbyshire Pension Fund, will review each case on its own merits and will apply the following quidelines:

- 1. For pre -14 May 2018 admissions, the Fund will take into account the fact that original commercial contracts between admission bodies and letting authorities/guarantors could not have been drafted with regard to the May 2018 regulation changes that implemented exit credits retrospectively. Subject to any representations to the contrary, it will be assumed that the employer priced the contract accordingly and that no subsequent agreements covering the ownership of exit credits have been negotiated.
- 2. The basis for calculating an employer's pension liabilities to determine the level of any exit credit, will generally be as set out in the Fund's Funding Strategy Statement.
- 3. No exit credit will be payable to an admission body which participates in the Fund via an agreed fixed contribution rate throughout its participation in the Fund as in this case the pensions risk 'passes through' to the letting authority.
- 4. The Fund may undertake an exit credit calculation which reflects any contractual pension risk sharing provisions between the exiting employer, the letting authority/guarantor and/or any other relevant body with respect to pension risk sharing. This information, including confirmation of which party is responsible for which funding risk should be provided to the administering authority within one month of the exiting employer ceasing participation in the Fund.

- 5. Where a guarantor or similar arrangement is in place, but no formal risk sharing arrangement exists, the Fund will take into consideration how the approach to setting contribution rates payable by the employer during its participation in the Fund reflects which party is responsible for funding risks. This may inform the determination of the value of any exit credit.
- 6. If an employer leaves on the 'gilts exit basis' as set out in the Funding Strategy Statement, any exit credit will normally be paid in full to the employer, subject to consideration of the individual circumstances.
- 7. If an admission agreement ends early, the Fund will consider the reason for the early termination, and whether that should have any relevance on the Fund's determination of the value of any exit credit payment.
- 8. If a scheduled body or resolution body becomes an exiting employer due to a reorganisation, merger or take-over, no exit credit will generally be paid.
- 9. If there is any doubt about the applicable LGPS benefit structure at the date of exit (e.g. McCloud remedy), the Fund's actuary may include an estimate of the possible impact of any resulting benefit changes when calculating an employer's pension liabilities to determine the level of any exit credit.
- 10. The Fund will take into account whether any outstanding contributions or other payments are due to the Fund at the cessation date. Any outstanding payments will be notified to the exiting employer and will be deducted from any exit credit payment.
- 11. The Fund will consider any representations made by the letting authority and/or any other relevant scheme employer regarding monies owed to them by the exiting employer in respect of the contract that is ceasing. Representations regarding any such outstanding payments should be made to the Fund within one month of the exiting employer ceasing participation in the Fund.
- 12. The Fund's final decision will be made by the Director of Finance & ICT with advice from the Head of Pension Fund, and where necessary with advice from the Fund's actuary, and/or legal advisors, in consideration of the guidelines set out in this policy.
- 13. There may be some situations which are bespoke in nature. In these situations, the Fund will take into account the factors it considers to be relevant in determining whether an exit credit is payable, including representations from relevant parties. The Fund's decision on how to make an exit credit determination in these instances will be final.

14. The Fund will inform the exiting employer of any exit credit amount due to be paid and seek to make payment within six months of the exit date. In order to meet the six month timeframe, the Fund will require prompt notification of an employer's exit and all data and relevant information as requested. The Fund will be unable to make an exit credit payment until all the requested data and information has been received. Agreement to an extension of the timeframe will be deemed where data and information have not been provided on time.

#### **Appeals**

If a party involved in the exit credit process set out in this Policy wishes to dispute the Fund's determination, this must be routed through the Fund's internal dispute resolution procedure (application for adjudication of disagreements procedure - AADP). A copy of the AADP is available here: AADP

If the relevant party is still unhappy with the exit credit determination, having gone through all the stages of the AADP, they may be able to take a complaint to the Pensions Ombudsman.

#### Review

This Exit Credits Policy will be reviewed at least every three years as part of the triennial valuation process or following any relevant changes in the LGPS Regulations.

#### Agenda Item No. 4 (b)

# DERBYSHIRE COUNTY COUNCIL PENSIONS AND INVESTMENTS COMMITTEE 21 July 2020

### Report of the Director of Finance & ICT

#### **DERBYSHIRE PENSION FUND RISK REGISTER**

#### 1 Purpose of the Report

To consider the Derbyshire Pension Fund (the Fund) Risk Register.

#### 2 Information and Analysis

The Risk Register identifies:

Risk Items
Description of risk and potential impact
Impact and Probability
Risk Mitigation Controls and Procedures
Risk Owner
Target Score

The Risk Register is kept under constant review by the risk owners, with quarterly review by the Director of Finance & ICT. A copy of both the Summary and Main Risk Registers are attached to this report as Appendix 1 and Appendix 2 respectively. Changes from the previous quarter are highlighted in blue font.

#### **Risk Score**

The risk score reflects a combination of the risk occurring (probability) and the likely severity (impact). A low risk classification is based on a score of 4 or less; a medium risk score ranges between 5 and 11; and a high risk score is anything with a score of 12 and above.

The Risk Register includes a Target Score which shows the impact of the risk occurring once the planned risk mitigation procedures and controls have been completed. The difference between the Actual and Target Score for each Risk Item is also shown to allow users to identify those risk items where the proposed new mitigation and controls will have the biggest effect.

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#### Covid 19

The Fund's Business Continuity Plan has worked well and all of the Fund's critical activities have been maintained throughout the period of business disruption.

As a result of the current pandemic the Risk Register has been reviewed through a different lens, which has resulted in the addition of two new risks, one related to the governance framework (Risk No. 1) and one related to internal and external suppliers (Risk No 17). Further details of these risks are set out later in this report. The narratives attached to Risk 2 (staffing risk) and Risk 23 (employer covenants) have been strengthened due to the current situation, however the risk scores have not changed.

#### **High Risk Items**

The Risk Register has the following five High Risk items:

- (1) Fund assets insufficient to meet liabilities (Risk No. 19)
- (2) Failure to consider the potential impact of climate change (Risk No. 22)
- (3) LGPS Central related underperformance of investment returns (Risk No. 29)
- (4) Impact of McCloud judgement on funding (Risk No 36)
- (5) Impact of McCloud judgement on administration (Risk No. 43)

#### Fund assets insufficient to meet liabilities

There is a risk for any pension fund that assets may be insufficient to meet liabilities; funding levels fluctuate from one valuation to the next, principally reflecting external risks around both market returns and the discount rate used to value the Fund's liabilities. Every three years, the Fund undertakes an actuarial valuation to determine the expected cost of providing the benefits built up by members at the valuation date in today's terms (the liabilities) compared to the funds held by the Pension Fund (the assets), and to determine employer contribution rates.

As part of the valuation exercise, the Pension Fund's Funding Strategy Statement (FSS) is reviewed, to ensure that an appropriate funding strategy is in place. The FSS sets out the funding policies adopted, the actuarial assumptions used and the time horizons considered for each category of employer. The Fund's 2020 FSS was approved by Committee in March 2020.

The Fund was 87% funded at 31 March 2016. An annual assessment of the Fund's funding position was introduced in 2017 and a further assessment was carried out at December 2018. Using a risk based approach to determine the appropriate investment return assumption for reporting the whole Fund results, there was an improvement in the funding level of the Pension Fund to

97% at March 2019, with a reduction in the deficit from £564m to £163m. On a like-for-like basis of calculation, the funding level at March 2019 would have been approximately 92%.

The funding level provides a high-level snapshot of the funding position at a particular date and could be very different the following day on a sharp move in investment markets.

Whilst the Fund has a significant proportion of its assets in growth assets, the Strategic Asset Allocation Benchmark which came into effect from 1 January 2019 introduced a lower exposure to growth assets with the aim of protecting the improvement in the Fund's funding level following strong market gains since the triennial valuation in March 2016.

The current review of the Fund's long term investment strategy will take into account the results of the 2019 actuarial valuation as well as the information contained in the Fund's Climate Risk Report.

#### Potential impact of climate change

It is recognised that material climate change risks and opportunities could be experienced across the whole of the Fund's portfolio. The urgency of addressing the issue of climate change has increased as the world has experienced a number of extreme weather events and as five of the warmest years on record have been recorded since 2010.

The Fund is exposed to risks related to the transition to a lower-carbon economy and to risks related to the physical impacts of climate change. Climate related risks are expected to affect most economic sectors and industries; however, opportunities will also be created for organisations focused on climate change mitigation and adaptation solutions. It is acknowledged that it is difficult to estimate the exact timing and severity of the physical effects of climate change.

The Fund procured a Climate Risk Report from LGPS Central Ltd structured around The Taskforce on Climate-related Financial Disclosures' (TCFD) four thematic areas of: governance; strategy; risk management; and metrics and targets. The report included an assessment of financially material climate-related risks within the Fund's investment portfolio, highlighted climate-related opportunities and provided an evidence base to support the development of a Climate Strategy and a Climate Stewardship Plan for the Pension Fund.

The risk of failing to consider the potential impact of climate change on the Fund's investment portfolio and on the funding strategy has been attributed an impact score of 4 (high) and a probability score of 3 (possible). A Climate Strategy is currently being developed for consideration by Committee in September 2020. Once the strategy has been agreed and is in the process of being implemented, the probability score will be reviewed.

#### **LGPS Central Pool**

The Fund is expected to transition the management of the majority of its investment assets to LGPS Central Limited (LGPSC), the operating company of the LGPS Central Pool (the Pool), over the next few years. The Fund is expected to invest via LGPSC's pooled investment vehicles and has recently transitioned its legacy UK corporate bond portfolio of around £300m into LGPSC's Global Active Investment Grade Corporate Multi-Manager Fund. The Fund also has in place advisory management agreements with LGPSC in respect of Japanese and Asia Pacific equities.

LGPSC is a relatively new company which launched its first investment products in April 2018. There is a risk that the investment returns delivered by the company will not meet the investment return targets against the specified benchmarks.

The Fund continues to take a meaningful role in the development of LGPSC, and has input into the design and development of the company's product offering to ensure that it will allow the Fund to implement its investment strategy. The company's manager selection process is scrutinised by the Partner Funds and the Fund will initially continue to carry out its own due diligence on selected managers as confidence is built in the company's manager selection skills.

The performance of LGPSC investment vehicles is monitored and reviewed jointly by the Partner Funds under the Investment Working Group (a subgroup of the Partner Funds' Practitioners' Advisory Forum) and by the Pool's Joint Committee. The Fund's advisory mandates are reviewed and monitored internally; quarterly update meetings are held with the relevant managers within LGPSC.

#### **McCloud Judgement**

The McCloud case relates to transitional protections given to scheme members in the judges and firefighters schemes which were found to be unlawful by the Court of Appeal on the grounds of age discrimination. Remedies relating to the McCloud judgement will need to be made in relation to all public service schemes. It is anticipated that the remedy will be backdated to the commencement of transitional protections (April 2014 in the case of LGPS).

When the LGPS benefit structure was reformed in 2014, transitional protections were applied to certain older members close to normal retirement age. The benefits accrued from 1 April 2014 by these members are subject to an 'underpin' which means that they cannot be lower than what they would have received under the previous benefit structure. LGPS benefits accrued from 2014 may need to be enhanced so that all members, regardless of age, will benefit from the 'underpin', or restitution could be achieved in a different way, for example by paying compensation.

The Local Government Scheme Advisory Board (SAB) announced, on 15 November 2019, that the remedy for the LGPS, is likely to involve the extension of some form of underpin to members in scope who are not currently offered protection. Therefore, a full history of part time hour changes and service break information from 1 April 2014 will be needed in order to recreate final salary service. It is also likely that, in order to ensure reverse discrimination does not occur, all leavers since 2014 will need to be checked against a new underpin.

The SAB has had discussions with the Government Actuary's Department (GAD) around the mechanics of how a remedy might work in the LGPS including the range of potential issues (both retrospective and ongoing) which could arise from the application of some form of underpin to a wider membership. Decisions relating to members in scope, the extent of final salary service protection, the requirement for retrospection and the inclusion of ancillary benefits (transfers, survivors etc.) are expected to be determined centrally. A remedy is not expected to be implemented before the end of financial year 2020/21.

Quantifying the impact of the judgement at this stage is difficult because it will depend on the extent of any extension of the underpin, members' future salary increases, length of service and retirement age, and whether (and when) members withdraw from active service. The Government Actuary's Department (GAD) has estimated that the impact for the LGPS as a whole could be to increase active member liabilities by 3.2%, based on a given set of actuarial assumptions.

The Fund's actuary has adjusted GAD's estimate to better reflect Derbyshire Pension Fund's local assumptions. The revised estimate as it applies to the Fund is that total liabilities (i.e. the increase in active members' liabilities expressed in terms of the employer's total membership) could be around 0.4% higher as at 31 March 2019, an increase of approximately £26.7m. These numbers are high level estimates and depend on several key assumptions. The impact on employers' funding arrangements is expected be dampened by the funding arrangements they have in place, however it is likely there will be unavoidable upward pressure on contributions in future years.

For cost cap changes, the Government has stated its intention to apply these from April 2019. The SAB announced a pause in the cost cap management process pending the outcome of the case. The SAB said it may resubmit the existing proposals or review the package, taking into account the cost of any remedy resulting from the McCloud case and the impact of backdating.

A Ministerial update on 25th March 2020, confirmed that members of public service schemes with relevant service will not need to make a claim in order

for the eventual changes to apply to them. The update also confirmed that the government would provide an update on the cost control mechanism alongside its proposals for addressing discrimination. A consultation on the draft LGPS remedy is expected in July 2020.

The uncertainty caused by the McCloud judgement is reflected on the Risk Register under two separate risks for clarity, one under Funding & Investments and one under Administration, although the two risks are closely linked.

The funding risk relates to the risk of there being insufficient assets within the Fund to meet the increased liabilities. In line with advice issued by the SAB, the Fund's 2019 actuarial calculations have been based on the current benefit structure, with no allowance made for the possible outcome of the cost cap mechanism or McCloud. However, an extra level of prudence has been introduced into the setting of employer contribution rates to allow for the potential impact of the McCloud case. This has been clearly communicated to the Fund's employers in the valuation letters.

In the short term, the impact of the uncertainty caused by the McCloud case is greatest for exit payments and credits as, at a cessation event, the cost of benefits is crystallised. The 2020 Funding Strategy Statement includes an allowance for a 1% uplift in a ceasing employer's total cessation liability for cessation valuations that are carried out before any changes to the LGPS benefit structure are confirmed.

The administration risk relates to the enormous challenge that would be faced by administering authorities and employers in backdating scheme changes over such a significant period; this risk has been recognised by the SAB. Whilst the Fund already requires employers to submit information about changes in part-time hours and service breaks, the McCloud remedy may generate additional queries about changes since 1 April 2014; employers have, therefore, been asked to retain all relevant employee records.

The Fund will continue to keep up to date with news related to this issue from the Scheme Advisory Board, the Local Government Association, the Government Actuary's Department and the Fund's actuary. A McCloud Project Team is currently being put together to formalise the governance of this major impending project.

#### New & Removed Items/Changes to Risk Scores

In addition to the risk related to climate change, three other new risks have been added to the Risk Register and two risks related to the recruitment and retention of staff have been combined into one risk (Risk No. 2).

#### **New Risks**

Failure to implement an effective governance framework (Risk No. 1):

The risk of failing to provide effective leadership, direction, control and oversight of the Pension Fund was particularly considered during the recent period of business disruption. This risk has been attributed an impact score of 5 (very high) and a probability score of 2 (unlikely). Robust governance arrangements are in place for the Pension Fund and the arrangements for maintaining the critical activities of the Fund during a period of business disruption have worked well.

Failure of internal and external suppliers to provide services to the Fund due to business disruption (Risk No. 17): The risk of the internal providers of services (including treasury management, payments, pensioner payroll and legal advice) and the external providers of the pension administration system, actuarial services and fund management activities, being unable to provide their services to the Fund during a period of business disruption, has also been particularly considered in recent months. This risk has been attributed an impact score of 4 (high) and a probability score of 2 (unlikely). The business continuity arrangements of these providers have been received and continuity arrangements have worked well during the period of business disruption related to the Covid 19 pandemic.

Risk of challenge to Exit Credits Policy (Risk No. 18): Exit credit payments were introduced into the LGPS in April 2018. Amending legislation came into force in March 2020 allowing administering authorities of LGPS funds to exercise their discretion in determining the amount of any exit credit due, having regard to certain listed factors plus 'any other relevant factors.' This discretion is open to wide interpretation and potential challenge from employers. This risk has been attributed an impact score of 3 (medium) and a probability score of 3 (possible). Legal and actuarial advice was sought in the formulation of the Exit Credits Policy presented to this Committee and the Fund will seek further external advice on a case by case basis if required.

#### **Changes to Risk Scores**

The probability of employer contributions not being received and accounted for on time (Risk No. 25) has been increased from a 1 (rare) to a 3 (possible) in recognition of the financial pressures on employers related to the Covid 19 pandemic. The Fund has reminded employers of their responsibility to provide information and to pay contributions by relevant deadlines.

The probability score of the risk of the new pension administration system failing to meet service requirements (Risk No. 38) has been reduced from a 3 (possible) to a 2 (unlikely) as the Altair system has now achieved business as usual status.

#### 3 Other Considerations

In preparing this report the relevance of the following factors have been considered: financial, legal, human rights, human resources, equality and diversity, health, environmental, transport, property, and prevention of crime and disorder.

#### 4 Officer's Recommendation

That the Committee notes the risk items identified in the Risk Register.

PETER HANDFORD
Director of Finance & ICT

#### Objectives

The objectives of the Risk Register are to:

- identify key risks to the achievement of the Fund's objectives;
   consider the risk identified; and
   access the significance of the risks.

#### Risk Assessment

- Identified risks are assessed separately and assigned a risk score. The risk score reflects a combination of the risk occurring (probability) and the likely severity (financial impact).
- A low risk classification is based on a score of 4 or less; a medium risk score ranges between 5 and 11; and a high risk score is anything with a score of 12 and above.
- The Risk Register also includes the target score; showing the impact of the risk occurring once the planned risk mitigations and controls have been completed.

#### Summary of Risk Scores Greater Than Eight

		Identification	
Risk Ranking	Main Risk Register No	Risk Area	High Level Risk
1	19	Funding & Investments	Fund assets insufficient to meet liabilities / Decline in funding level/Fluctuations in assets & liabilities
2	22	Funding & Investments	Failure to consider the potential impact of climate change on investment portfolio and funding strategy
3	29	Funding & Investments	LGPS Central related peformance deterioration
4	36	Funding & Investments	Impact of McCloud judgement on funding
5	43	Pensions Administration	Impact of McCloud judgement on administration
6	1	Governance & Strategy	Failure to implement an effective governance framework
7	2	Governance & Strategy	Failure to recruit and retain suitable Pension Fund staff/Over reliance on key staff
8	4	Governance & Strategy	PIC / Pension Board members lack of knowledge & understanding of their role & responsibilities leading to inappropriate decisions
9	15	Governance & Strategy	Failure to comply with General Data Protection Regulations (GDPR)
10	16	Governance & Strategy	Failure to communicate with stakeholders
11	18	Governance & Strategy	Risk of challenge to Exit Credits Policy
12	23	Funding & Investments	Covenant of new/existing employers/risk of unpaid funding deficit
13	25	Funding & Investments	Employer contributions not received and accounted for on time
14	30	Funding & Investments	The impact of the EU referendum results in high levels of market volatility or regulatory changes
15	41	Pensions Administration	Delayed Annual Benefit Statements and/or Pension Savings Statements
16	13	Governance & Strategy	Systems failure/Lack of disaster recovery plan/Cyber attack
17	17	Governance & Strategy	Failure of internal and external suppliers to provide services to the Fund due to business disruption
18	20	Funding & Investments	Mismatch between liability profile and asset allocation policy
19	21	Funding & Investments	An inappropriate investment strategy is adopted / Investment strategy not consistent with Funding Strategy Statement /Failure to implement adopted strategy and PIC recommendations
20	26	Funding & Investments	The LGPS Central investment offering is insufficient to allow the Fund to implement its agreed investment strategy
21	27	Funding & Investments	The transition of the Fund's assets into LGPS Central's investment vehicles results in a loss of assets/and or excessive transition costs
22	28	Funding & Investments	LGPS Central fails to deliver the planned level of long term cost savings and performance levels deteriorate
23	39	Pensions Administration	Cyber-Liability Insurance relating to the pensions administration system

#### Appendix 1

Risk Assessment	Impact	Probability
Level 1	Insignificant	Rare
Level 2	Low	Unlikely
Level 3	Medium	Possible
Level 4	High	Probable
Level 5	Very High	Almost certain

#### Officer Risk Owners

)oF	Director of Finance & ICT
loP	Head of Pensions
М	Investments Manager
1	Team Leader

Summary of Risk Scores	
Low Risk	7
Medium Risk	29
High Risk	
Total Risks	40

#### Risk Score

0 - 4 5 - 11 12 and above

Low Risk
Medium Risk
High Risk

Risk Owner   Sed	Current score		Target Score								
HoP/Im  HoP  Dof/HoP  Dof/HoP  HoP  HoP  HoP  HoP  HoP/Im  HoP  HoP/Im  HoP  HoP/Im  HoP  HoP/Im  HoP  HoP/Im  HoP  HoP/Im  Ho								Target Score	Actual Minus Target Score	Previous Score	
HoP/IM HoP/IM HoP/IM HoP/IM HoP/IM HoP/IM HoP/IM HoP	4	3	12		HoP/IM	4	2	8	4	12	
HoP/IM	4	3	12		HoP/Im	4	2	8	4	N/A	
HoP	4	3	12		HoP/IM	4	2	8	4	12	
5       2       19         3       3       3         3       3       9         HoP       3       2       6       3         HoP/IM/TL       3       2       6       3       9         HoP/IL       3       2       6       3       9         HoP/IL       3       2       6       3       9         HoP/IM       4       2       8       0       8         HoP/IM       4       2       8       0       8         HoP/IM       4       2	3	4	12		HoP/IM	3	3	9	3	12	
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3 3 9 HoP/IM/TL 3 2 6 3 9 HoP/IM/TL 3 2 6 3 9 M/A 3 3 9 HoP/IM/TL 3 2 6 3 9 M/A 3 3 9 HoP/IM 3 2 6 3 9 M/A 3 3 9 HoP/TL 3 1 3 6 3 9 MOP/TL 3 1 3 6 3 9 MOP/TL 3 1 3 6 3 9 MOP/TL 3 1 3 6 6 6 MOP/TL 3 1 3 6 6 6 MOP/IM 4 2 8 0 M/A 4 2 8 0 8 MOP/IM 4 1 4 4 8 MOP/IM 4 2 8 0 0 8 MOP/IM 4 2 8	5	2	10		DoF/HoP	5	1	5	5	N/A	
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HoP	3	3	9		HoP/IM/TL	3	2	6	3	9	
3       3       9         3       3       9         3       3       1         3       3       1         3       3       1         4       2       8	3	3	9		HoP/IM/TL	3	2	6	3	9	
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3 3 9 HoP/IM 3 2 6 3 9 HoP/TL 3 1 3 6 6 4 2 8 0 8 HoP/IM 4 2 8 0 8 4 2 8 HoP/IM 4 2 8 0 8 8 4 2 8 HoP/IM 4 2 8 0 8 8 4 2 8 HoP/IM 4 1 4 4 8 8 4 2 8 HoP/IM 4 1 4 4 8 8 4 2 8 HoP/IM 4 2 8 0 8	3	3	9		HoP/TL	3	2	6	3	9	
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4       2       8         4       2       8         4       2       8         4       2       8         4       2       8         4       2       8         4       2       8         4       2       8         4       2       8         4       1       4         4       2       8         4       2       8         4       2       8         6       0       8	4	2	8		Hop/IM/TL	4	2	8	0	8	
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4 2 8 HoP/IM 4 1 4 8 8 4 2 8 HoP/IM 4 2 8 0 8	4	2	8		HoP/IM	4	2	8	0	8	
4 2 8 HoP/IM 4 1 4 8 8 4 2 8 0 8	4	2	8		HoP/IM	4	2	8	0	8	
4 2 8 HoP/IM 4 2 8 0 8	4	2	8		HoP/IM	4	1	4	4	8	
	4	2	8		HoP/IM	4	1	4	4	8	
4 2 8 HoP 4 2 8 0 8	4	2	8		HoP/IM	4	2	8	0	8	
	4	2	8		НоР	4	2	8	0	8	

Date Last Updated	10-Jul-20
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Description					score	re	Risk Mitigation Controls & Procedures			Та	rget Sc	ore	]
Risk Numbe	High Level Risk	Description of risk and potential impact	Impact	Probability	Current	Score	Current	Proposed	Risk Owner	Impact	Target Score	Actual Minus Target Score	Previous Score
Gove	rnance & Strategy												
1	Failure to implement an effective governance framework	Failure to provide effective leadership, direction, control and oversight of Derbyshire Pension Fund (DPF) leading to the risk of poor decision making/lack of decision making, investment underperformance, deterioration in service delivery and possible fines/sanctions/reputational damage . This risk could be amplified during a period of business disruption.	5	2	1	10	Derbyshire County Council (DCC) is the administering authority for the Pension Fund, responsible for managing and administering the Fund. Responsibility for the functions of the Council as the administering authority of DPF is delegated to the Pensions & Investments Committee (PIC). A Local Pension Board assists the Council with the governance and administration of the Fund (PB). Day to day management of the Fund is delegated to the Director of Finance & ICT (DoF) who is supported by the Head of Pension Fund (HOP) and in house investment and administration teams. The governance arrangements for the Fund are clearly set out in the Fund's Governance Policy and Compliance Statement which is reviewed each year. Both PIC & PB have detailed Terms of Reference. The Commissioning, Communities & Policy Scheme of Delegation sets out authorising levels for officers. A detailed Business Continuity Plan sets out the arrangements for maintaining the critical activities of the Fund during a period of business disruption. Arrangements have been developed to facilitate virtual PIC meetings for occasions when physical meetings are not possible.	Arrangements are being developed to facilitate virtual PB meetings for occasions when physical meetings are not possible and to enable PB members without .gov.uk addresses to fully participate in virtual PIC meetings.	DOF/HoP	5 1	5	5	N/A
<sup>2</sup>	Failure to recruit and retain suitable Pension Fund staff/Over reliance on key staff.	Lack of planning, inadequate benefits package, remote location leads to failure to recruit and retain suitable investment and pension administration staff leading to the risk of inappropriate decision making, investment underperformance, deterioration in service delivery, over reliance on key staff and possible fines/sanctions/reputational damage.  The risks related to over-reliance on key staff are amplied during a period of business disruption.	3	3	Ş	9	Knowledge sharing takes place through Pension Fund governance groups including: Pension Officer Managers (POM); Regulation Update Meeting (RUM); Data Management; and Backlog Management, targeted internal training sessions, team briefings, internal communications and My Plans. The Fund also works with the LGA to support the development of Fund training and utilizes Heywood's TEC online training facilities. A Pension Fund Plan is available to all members of POM and includes a brief summary of the main onoing and forecast activities of the Fund.  The investment staffing structure was reviewed post the implemenation of investment pooling. Market supplements for the HOP and the IM were extended from December 2019. A new Assistant Fund Manager joined the Fund at the beginning of May 20. In response to the COVID 19 outbreak, members of the Fund's management team are working in different locations, and managers are in regular contact with their teams. The Pension Fund Plan is being updated on a more regular basis to ensure that all members of POM are up to date with all Pension Fund activities.	The Fund will continue to identify and meet staff training needs and will consider further staff rotation to increase resilience. The Pension Fund staffing structure is currently being reviewed.	НоР	3 2	6	3	N/A
ge 26	Failure to comply with regulatory requirements	Failure to match-up to recommended best practice leads to reputational damage, loss of employer confidence or official sanction.	4	1	4	4	DPF maintains current PIC approved versions of a Governance Policy & Compliance Statement, Voting Policy, Communications Policy and Investment Strategy Statement (ISS) / Governance framework includes PIC and Pension Board / Appointment of third party advisor and actuary / Annual Report and Accounts mapped to CIPFA guidance / Fund membership of LAPFF / Internal and External Audit / Member training programme.	Regular review / Maintain central log of governance policy statements for the whole Fund.	НоР	4 1	4	0	4
4	PIC / Pension Board members lack of knowledge & understanding of their role & responsibilities leading to inappropriate decisions	Change of membership, lack of adequate training, poor strategic advice from Officers & external advisors leads to inappropriate decisions being taken.	3	3	ç	9	Implementation of Member Training Programme including induction training for new members of PIC & PB / Attendance at LGA training program / Advice from Fund Officers & external advisors.	On-going roll out of Member Training Programme in line with CIPFA guidance.	НоР	3 2	6	3	9
5	An effective investment performance management framework is not in place	Poor investment performance goes undetected / unresolved.	3	2	6		PIC training / Quarterly Committee reports / External Performance Measurement / Pension Board / My Plan Reviews.		HoP/IM	3 2	6	0	6
6	An effective pensions administration performance management framework is not in place	Poor pensions administration performance / service goes undetected / unresolved.	3	2	6		PIC training / Quarterly pension administration KPI reporting in line with Disclosure Regulations reviewed by PIC and DoF / My Plan Reviews.	Performance benchmarks to be reviewed once the new pension administration system is fully established.	HoP/TL	3 2	6	0	6
7	An effective PIC performance management framework is not in place	Poor PIC performance goes undetected / unresolved.	3	2	6		Defined Terms of Reference / PIC training / Support from suitably qualified Officers and external advisors / Monitoring off effectiveness of PIC by Pension Board.		НоР/ІМ	3 2	6	0	6
8	Failure to identify and disclose conflicts of interest	Inappropriate decisions for personal gain.	3	1	3		Members Declaration of Interests / Officer conflict of interest declarations in respect of investment pooling / Officer disclosure of personal dealing and hospitality/ Investment Compliance incorporated into updated Investments Procedures & Compliance Manual.	Pension Fund Conflicts of Interest Policy being developed, includes procedures to cover members of the Pension Board.	НоР	3 1	3	0	3
9	Failure to identify and manage risk	Failure to prepare and maintain an appropriate risk register results in poor planning, financial loss and reputational damage.	3	2	(		Risk Register maintained, reviewed on a regular basis and reported to PIC and PB quarterly		HoP/IM	3 2	6	0	6
10	Pension Fund financial systems not accurately maintained / Member or Officer fraud	Member or Officer fraud, financial loss and reputational damage.	3	2	(		Creation and documentation of Internal controls; internal/external audit; FSA regulation; monthly key control account reconciliations; on-going training & CIPFA updates.	Development of Fund-wide Procedures Manual.	НоР	3 1	3	3	6

	Description		_	Curren	nt scr	ore	Risk Mitigation Controls & Procedures		1	1	Targe	t Scor	<b>P</b>	
Risk Number	High Level Risk	Description of risk and potential impact	Impact		<u>.</u>	Score	Current	Proposed	Risk Owner	Impact	Probability	ore	Actual Minus Target Score	Previous Score
11	Pension Fund accounts not properly maintained	Unfavourable audit opinion, financial loss, loss of stakeholder confidence and reputational damage.	3	2	2	6	Compliance with SORP / Compliance with DCC internal procedures (e.g. accounts closedown process) / Dedicated CIPFA qualified Pension Fund Accountant / Support from Technical Section / Internal Audit / External Audit.		DoF/HoP	3	2	6	0	6
12	Lack of robust procurement processes leads to poor supplier selection and legal challenge	Breach of Council Financial Regulations & Reputational damage.	3	1	1	3	Database of external contracts maintained / Compliance with Financial Regulations / Procurement due diligence / Procurement advice.	Quarterly review of all contracts.	НоР	3	1	3	0	6
13	Systems failure / Lack of disaster recovery plan / Cyber attack	Service failure, loss of sensitive data, financial loss and reputational damage.	4	. 2	2	8	Robust system maintenance / Password restricted to IT systems / IGG Compliance / Business continuity plan.		HoP/IM/TL	4	1	4	4	8
14	Failure to comply with The Pensions Regulator (TPR) governance requirements	TPR breaches result in fines, other sanctions and reputational damage.	3	2	2	6	In-house resource responsible for ensuring compliance.	Continue to develop and maintain resilience in the in-house team.	НоР	3	1	3	3	6
15	Failure to comply with General Data Protection Regulations (GDPR)	Breaches in data security requirements could result in reputational damage and significant fines.	3	3	3	9	Privacy Notices and Memorandum of Understanding completed and published. GDPR Implementation Plan completed. GDPR requirements included in the Data Improvement Plan. Document Retention Schedule review completed. Data Breach Procedure developed. The Fund's GDPR Working Group has been widened out to become a Data Management Working Group.	Procedure incorporating lessons learnt from any data breaches and to include guidance on the practicalities of dealing with a breach beyond the initial reporting requirements. This will be included in a wider Data Management Procedures document which will include guidance to Fund officers on how the data protection rules should be applied to inform decisions and day to day working practices with respect to processing personal data in order to avoid data breaches. GDPR matters will be reviewed as part of the ongoing consideration of the Fund's Data	НоР/ІМ/ТЬ	3	2	6	3	9
Page 2	Failure to communicate with stakeholders	Employers unaware of requirements / Employees unaware of benefits.	3	3	3	9	Communications Policy Statement reviewed and revised in May 2019. Stakeholders receive information and guidance in line with best practice discussed at the national LGPS Comms Forum, delivered by a fully resourced, specialist team. New website and branding from October 2018 helps stakeholders to be clear about the role of the Fund.	Stage 2 of the development of the DPF website will include interactive functionality and access to ABSs and monthly pay information. Registration will enable Fund members to access more information to improve their general understanding and support them with pension planning.	HoP/IM/TL	3	2	6	3	9
17	Failure of internal/external suppliers to provide services to the Pension Fund due to business disruption.	The Pension Fund is reliant on other DCC Sections for: the provision and support of core IT; treasury management of Fund cash; CHAPs & VIM & Standard SAP BACs payments; pensioner payroll; and legal advice and administration support to PIC & PB. The Fund is reliant on external providers for: the pension administration system; provision of custodial services; hedging services; performance measurement and actuarial services. External fund managers are responsible for management of a large proportion of the Fund's assets on both a passive and an active basis. Business continuity failures experienced by any of these providers could have a material impact on the Fund.	4	. 2	2	8	The business continuity arrangements of all of these providers have been sought and received by the Pension Fund.  During the COVID 19 outbreak to date (16.04.20), continuity arrangements have worked well.	The Fund will keep up to date with the continuity arrangments of these providers and will continue to assess the risk of exposure to particular organisations/providers.	НоР/ІМ	4	2	8	0	N/A
18	Risk of challenge to Exit Credits Policy.	Exit credit payments were introduced into the LGPS in April 2018. Amending legislation came into force on 20 March 2020 allowing administering authorities to exercise their discretion in determining the amount of any exit credit due having regard to certain listed factors plus 'any other relevant factors'. This discretion is open to wide interpretation and potential challenge from employers.	3	3	3	9	Legal and actuarial advice was sought in the forumulation of the Fund's Exit Credit Policy.	The Fund will keep up to date with developments with respect to exit credits. Further legal and actuarial advice will be sought where necessary.	НоР	3	2	6	3	N/A
Fun	ding & Investments													
19	Fund assets insufficient to meet liabilities / Decline in funding level / Fluctuations in assets & liabilities	Objectives not defined, agreed, monitored and outcomes reported / Incorrect assumptions used for assessing liabilities / Investment performance fails to achieve expected target / Changes in membership numbers / VR & VER leading to structural problems in fund / Demographic changes / Changes in pension rules and regulations (e.g. auto-enrolment and Freedom & choice).	4	. 3	3	12	Actuarial valuations and determination of actuarial assumptions / Funding Strategy Statement / Annual Assessment / Setting of contribution rates / Asset Allocation Reviews / ISS / Monitoring of investment managers' performance / Maintenance of key Policies on ill health's, early retirements, etc.	Implementation of the Fund's Strategic Asset Allocation Benchmark which aims to reduce investment risk following the improvement in the Fund's funding level.	HoP/IM	4	2	8	4	12
20	Mismatch between liability profile and asset allocation policy	Inaccurate forecast of liabilities / Inappropriate Strategy.	4	. 2	2	8	Actuarial reviews / Funding Strategy Statements / Annual Assessment / Review by PIC / ISS / Asset Allocation Reviews / Cash flow forecasting.	The Fund's actuary is undertaking a cashflow foreasting exercise for the Fund.	HoP/IM	4	2	8	0	8
21	An inappropriate investment strategy is adopted / Investment strategy not consistent with Funding Strategy Statement /Failure to implement adopted strategy and PIC recommendations	Failure to set appropriate strategy / monitor application of strategy.	4	. 2	2	8	Strategy takes into account Fund's liabilities / ISS set in line with LGPS Regulations / ISS sets out the Fund's approach to Environmental, Social & Governance matters/ ISS reviewed and agreed by PIC / Quarterly review of asset allocation strategy by PIC / PIC receives advice from Fund Officers and external advisor.	The Fund is formulating a separate Responsible Investment Policy.	НоР/ІМ	4	2	8	0	8
22	Failure to consider the potential impact of climate change on investment portfolio and on funding strategy.	Failure to consider financially material climate change risks when setting the investment and the funding strategy.	4	. 3	3	12	Climate Risk Report procured from LGPS Central Ltd - received in February 2020. Discussed with Fund officers. Taskforce on Climate-related Financial Disclosures (TCFD) report developed to set out the Fund's approach to managing climate related risks and opportunities, structured round: governance; strategy, risk management; and metrics and targets. Climate Risk Report and TCFD report presented to PIC in March 2020. Climate change risk discussed with the Fund's actuary as part of the 2019 triennial valuation	The Fund is developing a Climate Strategy which is expected to be finalised in September 2020.	НоР/ІМ	4	2	8	4	N/A

	_ Description					ore	Risk Mitigation Controls & Procedures	1	ore	1			
Risk Number	High Level Risk	Description of risk and potential impact	mpact	Probability	Flobability	Current Score	Current	Proposed	Risk Owner	Impact	Target Score	Actual Minus Target Score	Previous Score
23	Covenant of new/existing employers. Risk of unpaid funding deficit.	Failure to agree, review and renew employer guarantees and bonds/ risk of wind-up or cessation of scheme employer with an unpaid funding deficit which would then fall on other employers in the Fund. This risk could be amplified during a period of widespread business disruption/extreme market volatility.	3	3	3	9	Employer database holds employer details, including bond review dates. The information on the database is subject to ongoing review. Commenced contacting existing employer where bond or guarantor arrangement has lapsed, to renew arrangements. Four members of the team attended an employer covenant training session run by Eversheds in July 2018 and the Fund has liaised closely with other LGPS on this matter. An Employer Risk Management Framework has been developed and Health Check Questionnaires were issued to all Tier 3 employers (those employers that do not benefit from local or national tax payer backing or do not have a full guarantee or other pass-through arrangement) in May 2019.	the completed Health Check Questionnaires and outstanding information will continue to be sought from relevant employers.	HoP/TL	3 2	6	3	9
24	Unaffordable rise in employers' contributions	Employer contribution rates unacceptable.	3	3 2	2	6	Consideration of employer covenant strength / scope for flexibility in actuarial proposals.	PHTH WPIS	HoP/TL	3 2	6	0	6
25	Employer contributions not received and accounted for on time	Late information and/or contributions from employers could lead to issues with completing the year end accounts, satistying audit requirements, breaches of regulations, and, in extreme cases, could affect the Fund's cashflow. This risk could be amplified during a period of widespread business disruption.	3	3 3	3	9	The Fund ensures that employers are clearly and promptly informed about their contribution rates. Monitoring of the provision of employer information and the payment of contributions takes place within Pensions Section and performance is disclosed in quarterly pensions administration performance report to PIC & PB. The Fund has developed a late payment charging policy. In response to the COVID 19 outbreak, the Fund has reminded employers of their responsibility to provide information and pay contributions by relevant deadlines.		HoP/TL	3 1	3	6	3
26	The LGPS Central investment offering is insufficient to allow the Fund to implement its agreed investment strategy	Failure to provide sufficient and appropriate product categories results in a financial loss.	2		2	8	Continue to take a meaningful role in the development of LGPS Central / On-going HoP/IM involvement design and development of the LGPS Central product offering and mapping to the Fund's investment strategy / Participation in key committees including PAF, Shareholders Forum and Joint Committee.		НоР/ІМ	4 1	4	4	8
Paÿe 28	The transition of the Funds assets into LGPS Central's investment vehicles results in a loss of assets and/or avoidable or excessive transition costs	Failure to fully reconcile the unitisation of the Fund's assets and charge through of transition costs.	4		2	8	Reconcile the transition of the Fund's assets into each collective investment vehicle, including second review and sign-off. All costs and charges reconciled back to the agreed cost sharing principles. All transition costs to be signed off by HoP.	Obtain robust forecasts of transition cost as part of business case for transitioning into an LGPSC sub-fund. Continue to update control procedures now that LGPS Central has been launched and reporting structures have been established. Continue to take a meaningful role in PAF and support the Chair and Vice-Chair of the PIC to enable them to participate fully in the Joint Committee.	HoP/IM	4 1	4	4	8
28	LGPS Central fails to deliver the planned level of long term cost savings	LGPS Central fails to deliver the planned level of cost savings either through transition delays, poor management of its cost base or failure to launch appropriate products at the right price.	4	. 2	2	8	Review and challenge annual budget and changes to key assumptions / Review, challenge and validate LGPS Central product business cases / Establish quarterly monitoring reporting procedures including how cost savings are to be quantified and reported back to the Partner Funds / Reconcile charged costs to the agreed cost sharing principles / Terms of Reference agreed for PAF, Shareholders Forum and Joint Committee. The DOF & ICT will represent DCC on the Shareholders' Forum with delegated authority to make decisions on any matter which required a decision by the shareholders of LGPC Central Ltd.	Central has been launched and reporting structures have been established. Continue to take a meaningful role in PAF. Support the Chair and Vice-Chair of the PIC to enable	НоР/ІМ	4 2	8	0	8
29	LGPS Central related underperformance of investment returns	LGPS Central related underperformance of investment returns - failure to meet investment return targets against specified benchmarks.	4	. 3	3	12	Continuing to take a meaningful role in the development of LGPS Central / On-going HoP/IM involvement in design and development of the LGPS Central product offering and mapping to the Fund's investment strategy / Quarterly performance monitoring reviews at both a DPF and Joint Committee level. Monitor and challenge LGPS Central product development, including manager selection process, through the Joint Committee and PAF/IWG participation. Initially carry out due diligence on selection managers internally as confidence is build in the manager selection skills of the company.	determining the sub-fund launch timetable	НоР/ІМ	4 2	8	4	12
30	The UK's withdrawal from the EU results in high levels of market volatility or regulatory changes	Failure to identify and mitigate key risks caused by outcome of the UK's decision to withdrawal from the EU.	3	1 3	3	9	Continual monitoring of asset allocation and performance by investment staff and quarterly monitoring by PIC. Keep up to date with Brexit developments and the implications for the Fund's investment strategy. There are no proposed or imminent amendments to the proposed LGPS Investment Pooling as a result of the EU Referendum vote.	Manitar regulatory abangos, and continually	НоР/ІМ	3 2	6	3	9
31	Failure to maintain liquidity in order to meet projected cash flows	Failure to maintain sufficient liquidity to meet projected cashflows which could lead to financial loss from the inappropriate sale of assets to generate cash flow. The risk is amplified during periods of market volatility/dislocation.	3	; 2	2	6	The Fund carries out internal cash flow forecasting.	The Fund's actuary is undertaking a cashflow foreasting exercise for the Fund.	HoP/IM	3 2	6	0	6
32	The introduction of The Markets in Financial Instruments Directive II (MiFID II) in January 2018 results in the investment status of the Fund being downgraded	Fund being unable to access a full range of investment opportunities and assets being sold at less than fair value should an external investment manager not opt-up the Fund to professional status.	4	. 1	1	4	Opt-up process complete; no issues identified.	Monitor ability to maintain opt-up status.	НоР/ІМ	4 1	4	0	4
33	Inadequate delivery and reporting of performance by Internal & External Investment Managers	Expected investment returns not achieved.	3	3 2	2	6	Rigorous manager selection / Quarterly PIC performance monitoring / Asset class performance reported to PIC / Internal Investments Manager performance reviewed by HoP / My Plan reviews.	Updating the Investment Compliance Manual & Procedures Manual.	НоР/ІМ	3 2	6	0	4

Description Description			1 [	Current score			Risk Mitigation Controls & Procedures		Target Score					
Risk Number	High Level Risk	Description of risk and potential impact	Impact	Probability	Probability	Current	Current	Proposed	Risk Owner	Probability	Target Score	Actual Minus Target Score	Previous Score	
34	Investments made in complex inappropriate products and or unauthorised deals	Loss of return/assets.	4	1	1	4	225m / PIC quarterly reports / On-going staff training and CPD / My Plans	Updating Investment Compliance Manual & Procedures Manual / Establishment of LGPS Central should improve investment management sustainability.	HoP/IM	4 1	4	0	4	
35	Custody arrangements are insufficient to safeguard the Funds investment assets	Loss of return/assets.	4	1 1	1	4	Regular internal reconciliations to check custodian records / Regular review of performance / Periodic procurement exercises.		HoP/IM	4 1	4	0	4	
36	Impact of McCloud judgement on funding	The LGPS Scheme Advisory Board (SAB) announced a pause in the cost cap process for the LGPS pending the outcome of the McCloud case (transitional protections). The Supreme Court denied the Government permission to appeal the judgement in the case. It is anticipated that the remedy in the LGPS will be backdated to the commencement of transitional protections (April 2014). For cost cap changes the Government has stated its intention to apply these from April 2019. There is, therefore, uncertainty regarding the level of benefits earned by members from 1st April 14. The remedy and subsequent effect on LGPS benefits are not currently known. Quantifying the potential impact of the judgement is difficult. The funding risk relates to the risk of there being insufficient assets within the Fund to meet the increased liabilities. In the short term, the impact of this uncertainty is greatest for exit payments and credits as at a cessation event, the cost of benefits is crystallised. Updates from the SAB on 15th Nov 19 & 4 Mrch 20 reported that the LGPS remedy will likely involve the extension of some form of underpin to members in scope who are not currently offered protection. SAB think it is likely that, in order to ensure reverse discrimination does not occur, all leavers since 2014 will need to be E89checked against the new underpin. SAB expect decisions relating to members in scope, the extent of final salary service protection, the requirement for retrospection and the inclusion of ancillary benefits (transfers, survivors etc) to be determined centrally. SAB don't expect a remedy to be implemented before the end of the financial year 2020/21. Therefore, issues around FRS102 and audit will once again need to be addressed. A Ministerial update on 25th Mrch 2020 confirmed that members of public service schemes with relevant service will not need to make a claim in order for the eventual changes to apply to them. The update also confirmed that the government would provide an update on the cost control mechanism alongside	3	3 4	4	12	Keeping up to date with news from the Scheme Advisory Board, the LGA, the Government Actuary's Department and the Fund's Actuary. The Actuary has made an estimate of the potential impact of the judgement on the Fund's liabilities. The Government Actuary's Department (GAD) has estimated that the impact for the LGPS as a whole could be to increase active member liabilities by 3.2%, based on a given set of actuarial assumptions. The Fund's actuary has adjusted GAD's estimate to better reflect the Derbyshire's Funds local assumptions, particularly salary increases and withdrawal rates. The revised estimate as it applies to the Derbyshire Pension Fund is that total liabilities (i.e. the increase in active members' liabilities expressed in terms of the employer's total membership) could be around 0.4% higher as at 31 March 2019, an increase of approximately £26.7m. A paper was procured from the Fund's actuary to inform a discussion on the how the Fund should allow for McCloud in funding decisions. In line with advice issued by SAB, the 2019 valuation calculations have been based on the current benefit structure. No allowance has been made for the possible outcome of the cost cap mechanism or the McCloud case, although an extra level of prudence has been introduced in the setting of employer contribution rates to allow for the potential impact of the McCloud case. This has been clearly communicated to employers in the valuation letters. The 2020 Funding Strategy Statement includes an allowance for a 1% uplift in a ceasing employer's total cessation liability for cessation valuations that are carried out before any changes to the LGPS benefit structure are confirmed.	Contribution rates may need to be revisited once the McCloud/cost cap uncertainty is resolved.	НОР	3 3	9	3	12	
Pens	ions Administration													
37	Failure to adhere to HMRC / LGPS regulations	LGPS benefits calculated and paid inaccurately and / or late.	3	3 2	2	6	Management processes, calculation checking, dedicated technical and training resource, working with the LGA and other Pension Funds re accurate interpretation of legislation, implemented more robust pensions administration system in March 19.	Consider legal support options e.g. legislation databases, continued DCC provision vs 3rd party provider etc.	HoP 3	3 1	3	3	6	
age 29	Failure of pensions administration systems to meet service requirements / Information not provided to stakeholders as required	Replacement pensions administration system leads to implementation related work backlogs, diminished performance and complaints.	3	3 2	2	6	The Altair system has achieved 'Business as Usual' status. SLAs are in place with the provider as well an established fault reporting system, regular client manager meetings and a thriving User Group. The provider has a robust business continuity plan.	Ensure Business Continuity Plan is subject to regular review.	HoP/TL 3	3 1	3	3	9	
39	Insufficient cyber-Liability Insurance relating to the pensions administration system	The contract with the system supplier limits a cyber liability claim to £2m, with a further £3m of cover provided through DCC's insurance arrangements. A catastrophic breach where scheme members' data is used fraudulently could lead to a claim in excess of the insurance cover.	4	1 2	2	8	DCC Internal Audit has carried out detailed testing of the supplier's data security arrangements. Combined DCC liability insurance of £5m.	Ongoing feedback to the new supplier on the level of supplier liability insurance.	НоР	4 2	8	0	8	
40	Data quality inadequate	Incorrect benefit calculations, inaccurate information for funding purposes.	3	3 2	2	6	measures in the Data Improvement Plan. A Data Management Working Group has been	Continue to cleanse data; implement longer term measures in the Data Improvement Plan. Maintain regular meetings of the Data Management Group.	TL	3 2	6	0	6	
41	Delayed Annual Benefit Statements and/or Pension Savings Statements (also know as Annual Allowance)	TPR fines or other sanctions/reputational damaged caused by delays in issuing Annual Benefit Statements/Pensions Savings Statement. Possible delays caused by late employer returns, systems bulk processing issues and lack of resource.	3	3	3	9	information, more efficient processing of ABSs on replacement system, exercise to trace	Continue work with employers to ensure better data quality, complete address checking exercise and reduce additional backlogs caused by migration.	HoP/TL 3	3 1	3	6	6	
42	Insufficient technical knowledge	Failure to recruit, retain, develop, train suitably knowledgeable staff.	3	3 2	2	6	Updates from LGE/CLG Pensions Office meetings Quarterly EMPOG meetings/On-site training events. The Fund has procured an additional service from the provider of the new pension administration system which provides flexible learning on demand.	Skills gap audit / formal training programme / Staff Development group/My Plan reviews.	НоР	3 2	6	0	6	
43	Impact of McCloud judgement on administration	The remedy and subsequent effect on LGPS benefits are unlikely to be known for some time and the implementation of a remedy is not expected before the end of 2020/21. SAB recognises the enormous challenge that could be faced by administering authorities and employers in potentially backdating scheme changes over a significant period. A full history of part time hour changes and service break information from 1st Apr 14 will be needed in order to recreate final salary service.	3	3 4	4	12	submit information about changes in part-time hours and service breaks, the McCloud	Forumulate a plan of how to deal with any scheme changes as soon as the relevant details are known.	HoP 2	2 4	8	4	12	

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#### Agenda Item No. 4 (c)

## DERBYSHIRE COUNTY COUNCIL PENSIONS AND INVESTMENTS COMMITTEE

21 July 2020

#### **Report of the Director of Finance**

**Local Government Pension Scheme (LGPS)** 

# Appointment of Adjudicator for AADP Stage 1 applications and establishment of an Appeal Sub-committee for AADP Stage 2 applications

#### 1. Purpose of the Report

To ask Committee to:

- note the appointment of a new adjudicator for the administering authority of Derbyshire Pension Fund (the Fund) to consider applications from any person who is dissatisfied with a decision of the Fund regarding their pension benefits, and
- establish a sub-committee to whom decisions relating to applications at Stage 2 of the Applications for Adjudication of Disagreements Procedure (AADP) may be delegated on time-critical occasions

#### 2. Information and Analysis

#### 2.1 Appointment of a new adjudicator

The Local Government Pension Scheme Regulations 2013 (2013 Regulations) require that an administering authority appoints an adjudicator to consider applications from any person whose rights or liabilities under the Scheme are affected by a decision of the administering authority.

Under Regulation 74 of the 2013 Regulations Derbyshire County Council (DCC), as the administering authority of Derbyshire Pension Fund, and each of the participating employers in the Fund (including DCC in its role as a scheme employer), are required to appoint an adjudicator to consider applications by pension scheme members for adjudication of any formal disagreement with first instance pension decisions made by the administering authority or the relevant scheme employer.

The adjudicators make decisions on each application at Stage 1 of the 'Applications for Adjudication of Disagreements Procedure' (AADP).

The current adjudicator for applications at AADP Stage 1 against decisions made by the administering authority, is Mrs Kay Riley, Assistant Director of Legal Services, Derbyshire County Council. Due to the impending retirement of Mrs Riley, it is necessary for the Fund to appoint a new adjudicator.

The LGPS regulations do not prescribe who the adjudicator should or might be. In practice, the appointed person needs to be able to: understand the details of the disagreement; to interpret the relevant parts of the LGPS regulations; to make unbiased decisions based on the evidence; and to articulate decisions to all parties in a comprehensible manner. LGPS funds and scheme employers appoint a range of expertise to this role, including internal and external legal personnel and human resources and payroll managers.

The appointment of a senior solicitor from DCC's Legal Services Department as the administering authority's adjudicator has, to date, ensured that disagreements against the Fund have been properly considered, with the required level of impartiality, and that decisions have been well articulated.

In order to maintain continuity of the role within the Legal Services Department of the County Council, it is proposed that Mrs Riley's successor in post as Assistant Director of Legal Services be appointed to the role of administering authority adjudicator for the consideration of applications at AADP Stage 1. The recruitment process is currently in train and it is proposed that the successful candidate will commence his/her role as adjudicator on appointment.

#### 2.2 Establishment of an Appeals Sub-committee

Where a scheme member remains dissatisfied with the adjudicator's decision made in respect of their AADP Stage 1 application (against either a scheme employer or administering authority decision), they have the right to refer that decision to the administering authority for reconsideration at Stage 2. This is set out in Regulation 76 of the 2013 Regulations.

In the case of Derbyshire Pension Fund, the Pensions and Investments Committee acts as the administering authority's Stage 2 adjudicator, reconsidering decisions made by the adjudicator at Stage 1 of the process.

Regulation 77 of the 2013 Regulations requires that a person who has submitted an application to the Committee at AADP Stage 2 must be provided with a written notice of the decision within 2 months of the date their application was received. Interim replies are permitted, setting out the reasons for the delay in providing a final decision and setting out an expected date for the giving the decision. Interim replies are usually utilised when the adjudicator needs to seek further information.

To date, Committee's cycle of 8 meetings per year has enabled AADP Stage 2 applications to be considered within the timeframe allowed, however, that may not always be possible in the adjusted future cycle of 6 meetings per year.

In order to reduce the likelihood of an application being considered outside the 2 months' timeframe, Committee is asked to establish an Appeals Sub-committee.

The sub-committee's terms of reference would be to solely consider AADP Stage 2 applications which could not be determined within the 2 months limit by the revised meetings cycle of the main Committee.

The sub-committee would be comprised of three members of the main Committee and would be chaired by the Chair of the main Committee.

A summary of all cases determined by the Committee and sub-committee would be reported to Committee after each year ending on 31st March.

#### 3. Legal Considerations

The legislation which requires the administering authority to appoint a new adjudicator is Regulation 74 of the 2013 Regulations.

The legislation which relates to the specific timeframe during which a person who has submitted an application to the Committee must be provided with a decision is Regulation 77 of the 2013 Regulations.

Each Regulation is referred to in the main body of the report.

#### 4. Other Considerations

In preparing this report the relevance of the following factors has been considered: financial, human rights, human resources, equality and diversity, health, environmental, transport, property and prevention of crime and disorder.

#### 5. Officer's Recommendation

That Committee:

- i. Notes that Mrs Riley's successor in post as Assistant Director of Legal Services will be appointed as the adjudicator for AADP Stage 1 appeals where scheme members disagree with a decision of the Pension Fund.
- ii. Approves the establishment of an Appeals Sub-committee to consider cases which would otherwise be determined by Committee outside of the 2 months' timeframe allowed.
- iii. Determines the composition of the Appeals sub-Committee subject to its establishment being approved.

Peter Handford
Director of Finance & ICT



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